



**AUDIT REPORT
ON
THE ACCOUNTS OF
DISTRICT GOVERNMENT
LODHHRAN
AUDIT YEAR 2014-15**

AUDITOR GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

ADP	Annual Development Program
B&R	Building & Road
BHU	Basic Health Unit
CCB	Citizen Community Board
CD	Community Development
C&W	Communication & Works Department
DAC	Departmental Accounts Committee
DCO	District Coordination officer
DDC	District Development Committee
DDO	Drawing and Disbursing Officer
DEO (EE-M)	District Education Officer (Elementary Education-Male)
DHDC	District Health Development Centre
DHQ	District Headquarters
DO	District Officer
DTL	Drug Test Laboratory
EDO	Executive District Officer
F&P	Finance and Planning
FD	Finance Department
LG&CD	Local Government& Community Development Department
MB	Measurement Book
MFDAC	Memorandum for Departmental Accounts Committee
OFWM	On Farm Water Management
MS	Medical Superintendent
P&D	Planning and Development
PDG	Punjab District Government
ESRP	Education Sector Reforms Program
PD	Program Director
PFR	Punjab Financial Rules
PLGO	Punjab Local Government Ordinance
POL	Petroleum Oil and Lubricants

PDSSP	Punjab Devolved Social Sector Program
PMU	Project Management Unit
RDA	Regional Director Audit
RHC	Rural Health Centre
SE	Superintending Engineer
S&GAD	Services and General Administration Department
SMC	School Management Council
THQ	Tehsil Head Quarters
TS	Technical Sanction
W&S	Works & Services
DGA	Director General Audit

Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973, and Section 115 of the Punjab Local Government Ordinance, 2001 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditure of the Local Fund and Public Accounts of District Governments.

The Report is based on audit of the accounts of various offices of the District Government, Lodhran for the financial year 2013-14. The Directorate General of Audit, District Governments, Punjab (South), Multan, conducted audit during 2014-15 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs. 1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit Observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this report have been finalized in the light of written responses of the management concerned and DAC directives.

The Audit Report is submitted to the Governor of Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance 2001, for causing it to be laid before the Provincial Assembly.

Islamabad

Dated:

(Muhammad Akhtar Buland Rana)
Auditor General of Pakistan

EXECUTIVE SUMMARY

The Director General Audit (DGA), District Governments, Punjab (South), Multan, is mandated to carry out audit of the City District Governments and District Governments in Punjab (South). The Regional Directorate of Audit, District Governments Multan, a field Audit Office of the DGA, District Governments, Punjab (South), Multan, carries out audit of District Governments Multan, Lodhran, Vehari, Pakpattan, Sahiwal and Khanewal.

The Regional Directorate has a human resource of 32 officers and staff, constituting 6,589 mandays and the budget amounted to Rs 14.007 million was allocated in audit year 2014-15. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly, RDA Multan carried out audit of the accounts of various formations of District Government Lodhran for the Financial Year 2013-14 and the findings included in the Audit Report.

The District Government, Lodhran conducts its operations under Punjab Local Government Ordinance, 2001. The DCO is the Principal Accounting Officer of the District Government and carries out functions of the District Government through group of offices as notified in PLGO. According to the Ordinance, the District Government Fund comprises District Local Fund and Public Account. Due to delay of electoral process Zila Nazim / Zila Council were not elected therefore the Annual Budget Statement was authorized by the DCO, who has been notified as Administrator by the Government of the Punjab in February, 2010.

District Lodhran is administratively divided into three sub-divisions / tehsils namely Lodhran, Kahrora Pacca and Duniyapur.

Audit Objectives

Audit was conducted with the objectives to ensure that:

1. Money shown as expenditure in the accounts was authorized for the purpose for which it was spent.
2. Expenditure was incurred in conformity with the laws, rules and regulations framed to regulate the procedure for expending of public money.
3. Every item of expenditure was incurred with the approval of the competent authority in the Government.
4. Public money was not wasted.
5. The assessment, collection and accountal of revenue was made in accordance with the prescribed laws, rules and regulations and accounted for in the books of accounts of the District Government.

a) Scope of Audit

Out of total expenditure of the District Government, Lodhran for the financial year 2013-14, auditable expenditure under the jurisdiction of Regional Director Audit (District Governments), Multan was Rs 3,741.671 million covering one PAO and 247 formations. Out of this, Regional Director Audit (District Governments), Multan audited an expenditure of Rs 1,234.751 million which, in terms of percentage, is 33% of total auditable expenditure

Total receipts of the District Lodhran for the financial year 2013-14, were Rs 16.463 million. RDA Multan audited receipts of Rs 6.585 million which was 40% of total receipts.

b) Recoveries at the Instance of Audit

Recoveries of Rs 84.249 million were pointed out by Audit which was not in the notice of the management before audit. An amount of Rs 2.311million was recovered and verified during the year 2014-15, till the time of compilation of the Report.

However against the total recovery amount of Rs 10.659 million pertaining to paras (over one million) drafted in this report, no amount of recovery has been made by the management till the time of compilation of this report.

c) Audit Methodology

Audit was carried out against the standards of financial governance provided under various provisions of the Punjab Local Government Ordinance, 2001 (as amended), PFR Vol-I, II, Delegation of Financial Powers and other relevant laws, which govern the propriety of utilization of the financial resources of the District Government in accordance with the regularity framework provided by the relevant laws. On the spot examination and verification of record was also carried out in accordance with the applicable laws / rules and according to the INTOSAI auditing standards.

The selection of the audit formations was made keeping in view the significance and risk assessment, samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls.

d) Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the departments concerned, however audit impact in shape of change in rules could not be materialized as the Provincial Accounts Committee has not discussed audit reports pertaining to District Governments for the year 2014-15.

e) Comments on Internal Control and Internal Audit Department

Internal control mechanism of District Lodhran was not found satisfactory during audit. Many instances of weak Internal Controls have been highlighted during the course of audit which includes some serious lapses like withdrawal of public funds against the entitlement of employees. Negligence on the part of CDG authorities may be captioned as one of important reasons for weak Internal Controls.

Section 115-A (1) of PLGO, 2001, Nazim of each District Government shall appoint an Internal Auditor but the same was not appointed in District Lodhran.

f) The Key Audit Findings of the report

- i. Non-production of record Rs 7.622 million was noted in one case^{1*}.
- ii. Irregularities and non-compliance amounting to Rs 159.029 million was noted in six cases^{2†}
- iii. Internal Control Weaknesses of Rs 131.901 million was noted in six cases³.

Audit paras involving procedural violations including internal controls weaknesses and other irregularities not considered worth reporting to the Public Accounts Committee were included in Memorandum for Departmental Accounts Committee (MFDAC) Annex-A.

g) Recommendations

PAO/ District Government is required to:

- i. Conduct physical stock taking of the fixed and current assets.
- ii. Comply with the Punjab Public Procurement Rules for economical and rational purchases of goods and services.
- iii. Inquiries be held, and responsibility fixed and appropriate disciplinary actions taken against the person responsible for fraud, misappropriation, losses, theft and wasteful expenditure.
- iv. Efforts be made for expediting the realization of various Government receipts.
- v. Ensure establishment of internal control system and proper implementation of the monitoring system.

* Para 1.2.1.1

† Para 1.2.2.1 to 1.2.2.6

Para 1.2.3.1 to 1.2.3.6

- vi. Take appropriate action against those persons held responsible for non-production of record and ensure providing record to Audit.
- vii. Rationalize budget with respect to utilization.

SUMMARY TABLES & CHARTS

Table 1: Audit Work Statistics

(Rupees in Million)

Sr. No.	Description	No.	Budget /Expenditure
1	Total PAOs in Audit jurisdiction	01	4,450.720
2	Total formations DAO/DDOs in Audit jurisdiction	247	4,450.720
3	Total entities (PAOs) audited	01	2,142.011
4	Total formations DAO / DDOs audited	23	2,142.011
5	Audit & Inspection Reports	23	-
6	Special Audit Reports	-	-
7	Performance Audit Reports	-	-
8	Other Reports (relating to District Government)	-	-

Table 2: Audit Observations Classified by Category

(Rupees in Million)

Sr. No.	Description	Amount Placed under Audit Observation
1	Asset management	-
2	Financial management	157.503
3	Internal controls	131.901
4	Others	9.148
Total		298.552

Table 3: Outcome Statistics**(Rupees in Million)**

Sr. No	Description	Expenditure on Physical Assets	Salary	Non-Salary	Civil Works	Receipts	Total current year	Total last Year
1	Outlays audited	45.137	1,047.822	519.075	529.977	16.463	2,158.474*	962.984
2	Amount placed under audit observations/irregularities	31.995	14.633	126.250	125.674	-	298.552	433.515
3	Recoverables pointed out at the instance of audit	-	7.011	1.526	2.122	-	10.659	24.276
4	Recoverables accepted / established at the instance of audit	-	7.011	1.526	2.122	-	10.659	24.276
5	Recoverables realized at the instance of audit	-	-	-	-	-	-	0.318

*The amount mentioned against Sr. No. 01 in column of "Total" is a sum of expenditures and receipts whereas the total expenditure was Rs 2,158.474 million

Table 4: Irregularities Pointed Out**(Rupees in Million)**

Sr. No.	Description	Amount Placed under Audit Observation
1	Violation of rules and regulations and violation of principle of propriety and probity in public operations.	157.503
2	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	-
3	Accounting Errors (accounting policy departure from IPSAS [*] , misclassification, overstatement or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4	Quantification of weaknesses of internal control systems.	131.901
5	Recoverables and overpayments, representing cases of established overpayments or misappropriations of public monies	1.526
6	Non-production of record.	7.622
7	Others, including cases of accidents, negligence etc.	-
	Total	298.552

Table 5: Cost Benefit**(Rupees in Million)**

Sr. No.	Description	Amount
1	Outlays Audited (Items 1 Table 3)	2158.474
2	Expenditure on Audit	0.089
3	Recoveries realized at the instance of Audit	3.311
4	Cost-Benefit Ratio	11.457

¹ The Accounting Policies and Procedure as prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

CHAPTER 1

1.1 District Government Lodhran

1.1.1 Introduction

As per the Punjab Local Government Ordinance, 2001, the District Governments / Local Governments established under the Ordinance shall function within the Provincial framework and adhere to the Federal and Provincial Laws. In performance of the functions, Local Governments carry out the functions devolved by the Provincial Government to the District Government level.

The District Governments consist of Zila Nazim / Administrator and District Administration. The District Government shall be competent to acquire, hold or transfer any property, moveable and immovable, to enter into contract and to sue or be sued in its name through District Coordination Officer. The authority of the District Government comprises the management and control of offices of the devolved departments which are decentralized or set up under the Ordinance. The District Government exercises such authority within the Districts in accordance with general policy of the Government. The District Government is responsible to the people and is mandated for improvement of governance and delivery of services within the ambit of authority decentralized under this Ordinance.

The DCO is the Principal Accounting Officer of the District Government and is responsible to the Public Accounts Committee of the Provincial Assembly. He is responsible to ensure that the business of the District Coordination Group of Offices is carried out in accordance with the laws and to coordinate the activities of the groups of offices for coherent planning, development, effective and efficient functioning of District Administration.

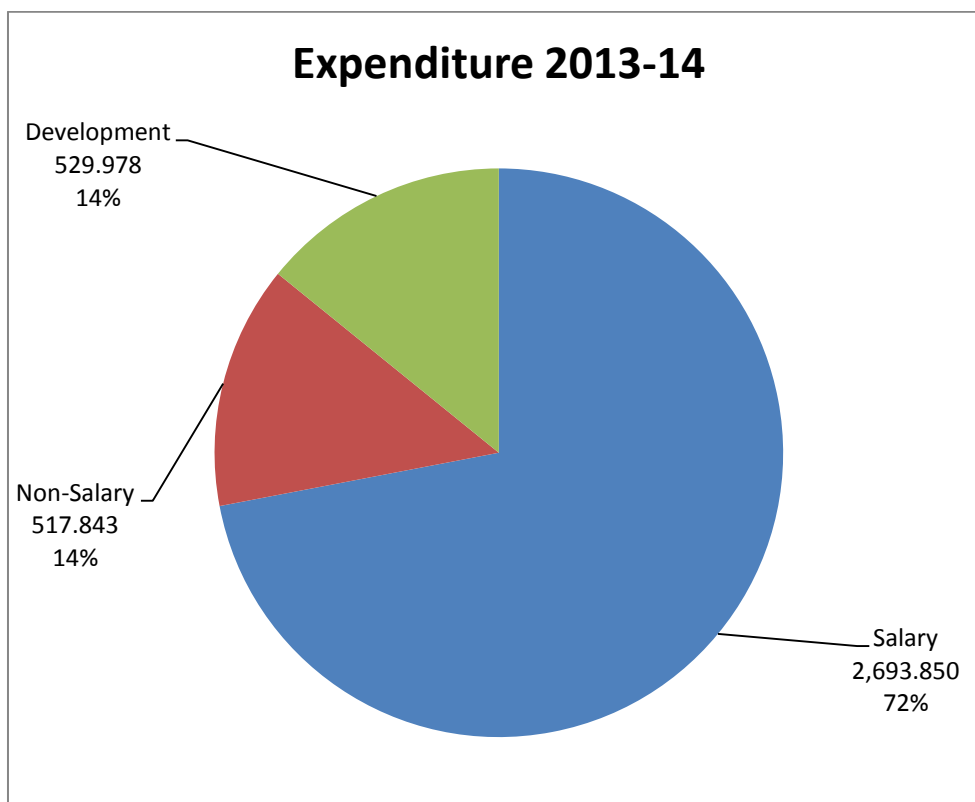
1.1.2 Comments on Budget and Accounts

The detail of Budget and Expenditure is given below in tabulated form:

(Rupees in Million)

2013-14	Budget	Expenditure	Excess (+) / Saving (-)	(%) Excess (+)Saving(-)
Salary	2,893.528	2,693.850	(-)199.678	-7%

2013-14	Budget	Expenditure	Excess (+) / Saving (-)	(%) Excess (+)Saving(-)
Non-salary	939.995	517.843	(-)422.152	-45%
Development	617.196	529.978	(-)87.219	-14%
Total	4,450.720	3,741.671	(-)709.049	-16%
Receipts	2.560	3.744	1.184	46%

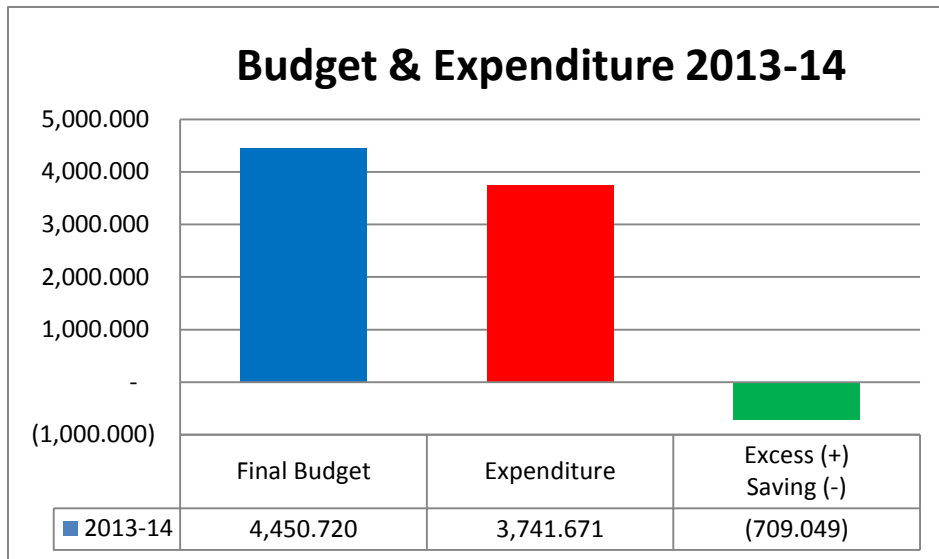


Detail is given in Annex-B

As per the Appropriation Account 2013-14 of the District Government Lodhran, total original budget (Development and Non-Development) was Rs 4,290.475 million, supplementary grant of Rs 160.244 million was provided and the final budget was Rs 4,450.719 million. Against the final budget, total

expenditure of Rs 3,741.671 million was incurred by District Government during 2013-14. (Annex-C)

(Rupees in Million)

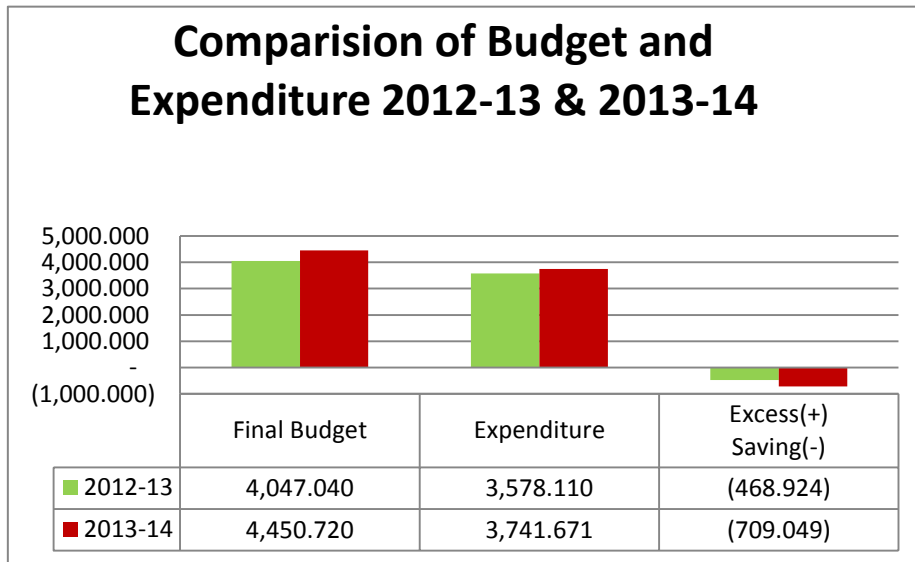


Due to inefficient financial management in release of budget by EDO (F&P), major portion of savings occurred as detailed below:

- In various offices under EDO (Health), saving of Rs 206.014 million (26% of allocation) occurred due to non-utilization of budget allocations made under SP-I and SP-II of PMDGP. Health Department delayed in finalization of rate contract, which resulted in non-utilization of budget for purchase of medicines. This resulted into depriving the populace from better health facilities.
- In Works & Services Department, saving of Rs 87.218 million (14% of allocation) occurred due to non-execution/completion of development schemes.

The comparative analysis of the budget and expenditure of current and previous financial years is depicted as under:

(Rupees in Million)



There was 10% increase in Budget Allocation and 5% increase in Expenditure incurred, while there was overall savings of Rs 709.049 million during 2013-14.

1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2013-14

Audit paras reported in MFDAC (Annex-I) of last year audit report which have not been attended in accordance with the directives of DAC have been reported in Part-II of Annexure-A.

1.1.4 Brief Comments on the Status of Compliance with DAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not been examined by the Public Accounts Committee.

Status of Previous Audit Reports

S. No.	Audit Year	No. of Paras	Status of PAC Meetings
1	2002-03	17	Not convened
2	2003-04	8	Not convened
3	2004-05	17	Not convened
4	01/07/2005 to 31/03/2008 Special Audit Report*	69	Not convened
5	2009-10	38	Not convened
6	2010-11	30	Not convened
7	2011-12	30	Not convened
8	2012-13	10	Not convened
9	2013-14	48	Not convened
Total		267	

*Period covered in Special Audit for Financial Year 2005-08.

1.2 AUDIT PARAS

1.2.1 Non-Production of Record

1.2.1.1 Non-Production of Record – Rs 7.622 Million

According to Clause 14 (1) (b) of the Auditor General’s (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, “The Auditor General shall in connection with the performance of his duties under this ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts”. Furthermore, according to Section 115(6) of the Punjab Local Government Ordinance 2001 “All officials shall afford all facilities and provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expeditions”.

Following DDOs of education department in District Lodhran did not produce the following records for Audit scrutiny despite various repeated written and verbal requests. (**Annex-C**)

(Rupees in Million)		
Sr. No	Name of formation	Amount
1	Dy. DEO (EE-M) Kehror pacca	1.437
2	Dy. DEO (EE-M) Lodhran	1.610
3	Dy. DEO (EE-F) Lodhran	4.575
Total		7.622

Audit is of the view that due to poor maintenance of record or intentional concealment, the record was not produced.

Non-production of record of Rs 7.622 million may result in fraud / misappropriation on the part of the employees as well as violation of Government instructions.

The matter was reported to DCO and DDOs concerned in September, 2014. DDOs replied that record was available and could be verified. DDOs reply is not acceptable as no solid reason was stated for non-production of record

during audit. DAC meeting was held in December, 2014, Committee decided to keep the paras pending till production of complete record at the time of next year's audit.

Audit recommends that responsibility be fixed and appropriate disciplinary action taken against the concerned DDOs for non-production of record.

[AIR Para: 15, 5, 2, 7]

1.2.2 Irregularities & Non-Compliance

1.2.2.1 Unauthorized Revisions of TS Estimate- Rs 109.474 Million

According to Para 5.19 of B&R Code, no excess over a revised estimate can be sanctioned without concurrence of the Finance Department.

District Officer (Roads) Lodhran granted technical sanction in excess of revised estimates without the concurrence of the Finance Department amounting to Rs 109.474 million. The detail is as under:-

(Amount in Rupees)

Name of work	Work Order No. & Date	Original T.S. Estimate	1 st Revision	2 nd Revision	Amount of Last TS
Const. Of bridges 10 feet span on jamrani wah minor i/c approaches of metalled road from dera jand to havali arian wali	5064 dated 27.04.12	4,184,000	2,830,000	11,948,000	11,948,000
Const. of M/R from Chak No. 323/WB to Pull 315/WB length 0.70 KM	4220 dated 12.01.2013	4,397,000	6,662,000	17,143,000	17,143,000
Const. of metal road from	4056-59/dated 09.01.13	2,478,000	5,624,000	23,500,000	23,500,000

bahishti nehr to basti kumharan wali length 5.12 KM					
Const. of M/R from Maqbool Wah to 12-L Minor Chak No. 295 WB Length 0.85 KM	3827-30 dated 24.12.12	4,497,000	11,491,000	25,929,000	23,500,000
Const. of M/R from Chak No. 15/M to 24/M Dunyapur	424-26 dated 12.01.13	3,199,000	7,815,000	18,821,000	18,821,000
Const. of M/R from Pull chak no. 27M to chak No. 26M sharqi length 4.12KM	3812-15 dated 24.12.12	3,999,000	4,603,000	14,262,000	14,562,000
Total					109,474,000

Audit is of the view that due to weak financial control, TS was revised without concurrence of Finance Department.

Unauthorized revisions of estimates of Rs109.474 million resulted in violation of Government rules.

The matter was reported to the DCO and the DDO concerned in September, 2014. The DDO replied that all schemes were approved by DDC Lodhran. The reply was not tenable as concurrence of Finance Department was not obtained in each case. DAC meeting was held in December, 2014. Committee decided to send the matter to secretary C&W to probe into the matter and for regularization of Finance Department. No further progress was shown till the finalization of this Report.

Audit recommends regularization from Finance Department and fixing of responsibility against the person's at fault.

[AIR Para: 1]

1.2.2.2 Unauthorized Purchase of Furniture –Rs 31.995 Million

According to Rule 20 of the Punjab Procurement Rules 2009, save as otherwise provided hereinafter, the procuring agencies shall use open competitive bidding as the principal method of procurement for the procurement of goods, services and works.

Executive District Officer (Education) Lodhran transferred funds of Rs 31.995 million to different schools for purchase of furniture through school councils. According to Punjab Procurement Regulatory Authority, S&GAD, Lahore, letter No. L&M (PPRA)3-25/2011 dated 10.4.2014, furniture was required to be purchased through those schools councils which were competent and effective. Funds were transferred to all schools councils without assessment of competent and functional schools councils. The administrative approval was accorded in the DDC on 22.02.2014 under "Provision of Missing Facilities" in Schools for purchase of furniture. The purchase of furniture without competition resulted in violation of Governments rules. **(Annex-D)**

(Amount in Rupees)

Sr. No.	Name of Bank	Branch	No. of Schools	Amount
1	Bank of Punjab	Dunya Pur	32	10,405,773
2	Bank of Punjab	Kehror Pacca	10	3,137,958
3	Bank of Punjab	Lodhran	27	8,820,058
4	National Bank of Pakistan	Lodhran	6	2,637,962
5	National Bank of Pakistan	Dhanote	1	135,795
6	National Bank of Pakistan	Qutab Pur	1	493,006
7	National Bank of Pakistan	Kehror Pacca	2	990,921
8	Muslim Commercial Bank	Makhdoom Aali	3	1,331,111
9	Muslim Commercial Bank	Galay Wall	1	494,838
10	United Bank Limited	Lodhran	1	443,597
11	United Bank Limited	Kehror Pacca	1	495,336
12	United Bank Limited	Jalla Arrian	1	493,006
13	United Bank Limited	Dunya Pur	1	495,834
14	United Bank Limited	Basti Malook	1	498,324
15	Habib Bank Limited	Chak Himta	2	626,062
16	Habib Bank Limited	Chak No. 358	1	495,336
Total			91	31,994,917

Audit is of the view that due to weak internal controls, furniture was purchase without open competition.

Purchase of furniture of Rs 31.995 million without competition resulted in violation of Government rules.

Matter was reported to the DCO and the DDO concerned during September, 2014. EDO (Education) replied that funds were transferred to schools and furniture was purchased by school councils. It was also contended that school councils were exempt from audit. The reply of the DDO was not tenable as every penny incurred in expenditures in the public sector is auditable by the department of the Auditor General of Pakistan. In DAC meeting held in December, 2014, Committee directed the EDO

(Education) to produce the vouched account for audit scrutiny. No further progress was intimated till the finalization of this Report.

Audit recommends fixing of responsibility for purchase without competitive rates besides production of record for audit scrutiny.

[AIR Para: 4]

1.2.2.3 Unauthorized Purchase of Medicine –Rs 6.228 Million

According to Rule 12 (1) of the Punjab Procurement Rules, 2009, all procurements over one hundred thousand rupees and up to the limit of two million rupees shall be advertised on the PPRA’s website in the manner and format specified by regulation by the PPRA from time to time. These procurement opportunities may also be advertised in print media, if deemed necessary by the procuring agency.

Following DDOs purchased medicines, bedding& clothing, X-Ray films, sewing machines and other store items valuing Rs 6.228 million during F.Y 2013-14 by calling quotations from the local market without calling tender or advertisement on the PPRA’s website in violation of above rules. The purchase was made by splitting the demand piecemeal to avoid tendering process. This resulted into violation of Government instructions. (**Annex-E**)

(Rupees in Million)		
Sr. No.	DDOs	Amount
1	MS THQ Hospital Kehrorpacca	0.337
2	MS DHQ Hospital	2.783
3	EDO (CD)	0.554
4	MS THQ Hospital Dunyapur	1.282
5	SMO RHC Makhdoom Aali	0.299
6	SMO RHC 53/M	0.973
Total		6.228

Audit is of the view that due to weak financial management, purchases were made on simple quotations by splitting up the indents to avoid tender process.

Purchases in violation of PPRA rules resulted in unauthorized expenditure amounting to Rs6.228 million.

Matter was reported to the DCO and the DDOs concerned during September, 2014. DDOs replied that medicines were purchased for emergency and day to day requirement. The reply of the DDOs was not acceptable as medicines were purchased by calling quotations to avoid tender process. In DAC meeting held in December, 2014, Committee directed the DDOs to get the expenditure regularized from Finance Department. No further progress was intimated till the finalization of this Report.

Audit recommends regularization besides fixing of responsibility against the concerned DDOs.

[AIR Para: 4, 6, 1, 1, 4, 10]

1.2.2.4 Unauthorized Expenditure on Repair–Rs 5.851 Million

According to Sr. No. 1(b) (iv) of Delegation of Financial Power Rules, 2006 special powers assigned to the Communication and Works Department, District Officer (Buildings) has the power to accord technical sanction in case of non-residential buildings up to Rs3 hundred thousand rupees.

District Officer (Buildings) accorded technical sanction and incurred expenditures on account of repair and maintenance on non-residential buildings up to Rs 5.851 million in excess of technical sanction power. District Officer (Buildings) can accord TS up to Rs 0.300 million on repair & maintenance of non-residential buildings. Accord of technical sanctions beyond delegated powers was unauthorized. The detail is given as under:

(Amount in Rupees)

Sr. No.	Name of Work	Amount	Grand Total
1	Improvement and Renovation of Tehsil Head Quarter Hospital Kehror Pacca	443,346	589,905
	Improvement and Renovation of Tehsil Head Quarter Hospital Kehroo Pacca	146,559	
2	Improvement of LRMIS Tehsil Kehror Pacca	1,553,274	1,553,274
3	Improvement of LRMIS Tehsil Lodhran	655,010	655,010
4	Improvement of LRMIS Tehsil Dunyapur	522,482	1,469,541
	Const. of B/W public Shed visiting LRMIS Dunyapur	947,059	
5	Renovation of RHC (Const. of B/W gate & gate pillar) 231/WB	1,583,131	1,583,131
Total		5,850,861	5,850,861

Audit is of the view that due to weak financial controls, TS was accorded beyond sanction power.

Accord of TS of Rs 5.851 million beyond sanction powers resulted in violation of Government rules.

The matter was reported to the DCO and the DDO concerned in September, 2014. The DDO replied that administrative approval of these schemes was accorded against development grant. The reply is not acceptable as DDO accorded sanction beyond competency. DAC meeting was held in December, 2014. Committee decided to keep the para pending for regularization from Punjab Finance Department Lahore. No further progress was shown till the finalization of this Report.

Audit recommends regularization, besides fixing of responsibility against DDO concerned under intimation to Audit.

[AIR Para: 2]

1.2.2.5 Unauthorized Appointment of Work Charge Employees – Rs 3.955 Million

According to the Government of Punjab, Finance Department letter No. FD.SO(GOODS)44-4/2011, dated 6th Aug, 2013, Para VI, no contingent paid staff shall be appointed without obtaining prior approval of Finance Department.

Following DDOs of District Government Lodhran unauthorized appointed contingent paid/ work charge employees and made payment of Rs 3.955 million on account of salaries of these employees. No approval of Finance Department was obtained as required in above mentioned letter. Moreover, the codal formalities for their appointment i.e. advertisement of posts, preparation of merit list, issuance of appointment orders etc. were not fulfilled. Therefore, the entire expenditure of Rs 3.955 million was held irregular.

(Rupees in Million)

Sr. No	DDOs	Amount
1	MS THQ Hospital Kehrorpacca	1.126
2	MS DHQ Hospital	1.537
3	MS THQ Hospital Dunyapur	0.455
4	SMO RHC Makhdoom Aali	0.250
5	SMO RHC 53/M	0.587
Total		3.955

Audit is of the view that due to financial indiscipline and violation of rules, the public funds were irregularly spent.

Unauthorized appointment and payment of salaries resulted in irregular expenditure of Rs 3.955 million.

The matter was reported to the DCO and the DDOs concerned in September, 2014. The DDOs replied that case is in court of law. The DDO reply is not acceptable as the appointment was made without approval. DAC meeting was held in December, 2014. Committee decided that para should be kept

pending till decision of court or regularization. No further progress was shown till the finalization of this Report Audit

Audit recommends regularization from Finance Department besides fixing of responsibility against the concerned under intimation to audit.

[AIR Para: 2, 9, 5, 5, 5]

1.2.2.6 Theft of Cash and Non-Maintenance of Cash Book–Rs 1.526 Million

According to Rule 2.2 of PFR Vol-I, a simple cash book in P.F.R. Form I should be kept in every office receiving or disbursing money on behalf of Government regularly or frequently for recording all transaction of money received by the Government servant in their official capacity, and their subsequent remittance to the treasury. All cash transaction should be entered in the cash book as soon as they occur and attested in token of check. A certificate to this effect be recorded in the cash book. At the end of each month the head of office should personally verify the cash balance and record below the closing entries in the cash book a certificate to that effect over his dated signature specify both in words and figure the actual cash balance.

Medical Superintendent DHQ Hospital drew cash of Rs 2.476 million for disbursement to suppliers. Two cheques were issued in the name of cashier. Cashier put the cash in almirah instead of chest. According to acquaintance roll, all amounts were shown disbursed but on the other side an amount of Rs 1.526 million was stolen as reported in FIR. Fake disbursement entries were made. Cash book was not maintained for the said period. Unsafe handling of cash resulted in theft.

Audit is of the view that due to weak financial management, cash was kept in almirah instead of chest and non-maintenance of cash book resulted in theft of Government money.

Non-observing of Government rules resulted in theft of cash of Rs1.526 million.

The matter was reported to the DCO and the DDO concerned in September, 2014. The DDO replied that inquiry of the case is with Secretary Health. Reply is not acceptable as no action was taken against the responsible. DAC meeting was held in December, 2014. Committee directed EDO (Health) for fixing of responsibility for non-maintenance of cash book and mishandling of cash. No further progress was shown till the finalization of this Report Audit

Audit recommends fixing of responsibility for recovery of stolen cash, under intimation to Audit.

[AIR Para: 2]

1.2.3 Internal Controls Weaknesses

1.2.3.1 Execution of Development Schemes by Lower Category Contractors – Rs 119.597 Million

According to Government of the Punjab, Communication & Works Department letter No.SOS-II (C&W) 2-11/78 dated 24.10.2008, contractors were entitled to execute works as per category as under:

Category of Contractor	Limit
C-4	50 (Million)
C-5	20 (Million)
C-6	10 (Million)

District Officer (Roads) Lodhran allotted the works of Rs 20.837 million to different contractors. These were later on enhanced up to Rs 119.597 million. After enhancement the works were required to be re-advertised as the same were beyond the competency of contractors to execute the works. The execution of works by contractors beyond their prescribed limits was unauthorized. The detail is as under.

(Amount in Rupees)

Name of work	Name of Contractor	Category	Limit	Work Order No. & Date	Original T.S. Estimate	Amount of Revised TS
const. of M/R from toki sikander road to basti ghulama length = 3.60 KM	Falcon Construction Co.	C-6	10 (Million)	4761-64/CB dated 24.02.13	1,968,000	17,497,000
const. of M/R from Khanwah raod to Kalay wala Road	Falcon Construction Co.	C-6	10 (Million)	4771-74/CB dated 24.02.13	3,948,000	16,126,000
Const. of Bridges 10 feet span on jamrani Wah minor i/c approaches of metalled road	Mian muhammd jamil govt contractor	C-6	10 (Million)	5064 dated 27.04.12	848,000	11,948,000

from dera jand to hawali arian wali						
Const. of M/R From Chak No. 323/WB to Pull 315/WB Length	Falcon Construction Co.	C-6	10 (Million)	4220-22 dated 27.04.12	4,397,000	17,143,000
Const. of metal road from bahishti nehr to basti kumharan wali length 5.12 KM	Falcon Construction Co.	C-6	10 (Million)	4056-59/date d 09.01.13	2,478,000	23,500,000
Const. of M/R from Chak No. 15/M to 24/M Duniyapur	Falcon Construction Co.	C-6	10 (Million)	424-26 dated 12.01.13	3,199,000	18,821,000
Const. of M/R from Pull chak no. 27M to chak No. 26M sharqi length 4.12KM	Falcon Construction Co.	C-6	10 (Million)	3812-15 dated 24.12.12	3,999,000	14,562,000
Total					20,837,000	119,597,000

Audit is of the view that due to weak internal controls and financial indiscipline, works were allotted to contractors beyond their prescribed limits.

Unauthorized allotment of development schemes of Rs 119.597 million resulted in violation of Government instructions.

Matter was reported to the DCO and the DDO concerned during September, 2014. DO (Roads) replied that contractors offered rates below TS and in this way Government funds were saved. The reply of the DDO was not tenable as categories of these contractors were not appropriate to execute the work. In DAC meeting held in December, 2014, Committee directed the District Officer (Roads) to forward the case to Secretary C&W for regularization. No further progress was intimated till the finalization of this Report.

Audit recommends regularization besides fixing of responsibility against responsible under intimation to Audit.

[AIR Para: 25]

1.2.3.2 Unauthorized Payment of Conveyance Allowance– Rs 7.011 Million

According to Government of the Punjab, Finance Department letter No.PC.2-1/2011 dated 11.07.2011 and clarification issued vide letter No.FD.SR.1.9-4/86(PR)(P) dated 15.10.2011, conveyance allowance is not admissible to those employees who are residing in the residential colonies situated within work premises.

Following DDOs of District Government Lodhran allowed to draw Rs 7.001 million on account of conveyance allowance to officers and staff residing in allotted residences within the boundary wall of hospital. The drawl of conveyance allowance by the staff living within the hospital boundary wall was unauthorized in violation of rules. (Annex-F)

(Rupees in Million)

Sr. No.	DDOs	Amount
1	MS DHQ Hospital Lodhran	1.438
2	District Officer (Health)	5.220
3	SMO RHC Makhdoom Aali	0.300
4	SMO RHC 53/M	0.053
Total		7.011

Audit is of the view that due to weak internal controls, unauthorized conveyance allowance was paid to the staff not entitled for such allowance.

Unauthorized payment of conveyance allowance resulted in loss to Government amounting to Rs7.011 million.

The matter was reported to DCO and DDOs concerned in September, 2014. DDOs replied that recovery would be made. DDOs reply is not tenable as no progress of recovery was shown. DAC meeting was held in December, 2014, Committee decided to keep the paras pending till complete recovery. No further progress was shown till the finalization of this Report.

Audit recommends that responsibility be fixed against the concerned along with recovery of over payment of conveyance allowance under intimation to Audit.

[AIR Para: 2, 10, 3, 1]

1.2.3.3 Unauthorized Enhancement and Execution of Work– Rs 1.753 Million

According to Rule 42(c) (iv) of Punjab Procurement Rules 2009 “repeat orders not exceeding fifteen per cent of the original agreement”

District Officer (Roads) irregularly enhanced repair work “S/R of road from Khanewal Lodhran road (Model City) to Havalay Nasir Khan Road Length 10 Km” from Rs0.099 million to Rs 1.753 million. The work was allotted on 05.06.2013 which was enhanced on 10.06.2013 up to 1,771% within one week in violation of PPRA Rules.

Audit is of the view that due to weak internal controls, unauthorized enhancement in work was made without approval of competent authority.

Unauthorized enhancement of work resulted in unauthorized payments of Rs 1.753 million.

The matter was reported to the DCO and the DDO concerned in September, 2014. The DDO replied that EDO (W&S) is competent to approve the enhancement up to Rs3.000 million. DDO reply is not acceptable as scheme was enhanced beyond limits. DAC meeting was held in December, 2014, Committee directed the DDO to send the matter to Finance Department for

regularization. No further progress was shown till the finalization of this Report Audit

Audit recommends responsibility may be fixed against the person at fault besides regularization from Finance Department.

[AIR Para: 17]

1.2.3.4 Sanction of Expenditure beyond Delegation of Financial Powers- Rs 1.418 Million

According to the Sr. No. 2 b (i) and 18 of Punjab Delegation of Financial Powers Rules 2006, administrative department can sanction expenditure on purchase of stationery items up to Rs5 lac during the financial year. Arrear of claim more than three years old required the sanction of Punjab Finance Department.

District Coordination Officer Lodhran accorded sanctions of expenditures on account of stationary Rs 848,366 and arrear telephone bills Rs 569,293 beyond its competency without the approval of Finance Department as detailed below:-

(Amount in Rupees)

Fund Center	Detail Object Description	Budget Grant	Actual Expenditure on date
LN6013	A03901-STATIONERY	850,000	848,366

(Amount in Rupees)

Name of Office	Token No.	Date of Token	Telephone No.	Period of Bill	Amount
DO (Revenue) Lodhran	18559	24-06-2014	362257	Sep-2001 to 2005	302,023
Tehsildar Office Lodhran			362680	Sep-2001 to 2005	196,639
Dy. DO (Rev) Lodhran			362871	Sep-2001 to 2005	70,631
Total					569,293

Audit is of the view that due to weak financial control, sanctions were accorded beyond delegation of financial powers.

Sanction of expenditure of Rs 1.418 million beyond delegation of financial powers resulted in violations of Government rules.

The matter was reported to the DCO and the DDO concerned in September, 2014. The DDO replied that expenditures were sanctioned after approval of competent authority i.e. DCO Lodhran. DDO reply was not acceptable as DCO was not competent to sanction expenditure beyond limit. DAC meeting was held in December, 2014. Committee directed the DDO that expenditure be regularized from Punjab Finance Department. No further progress was shown till the finalization of this Report.

Audit recommends appropriate action against the concerned, besides regularization of the expenditure.

[AIR Para: 1, 5]

1.2.3.5 Illegal Grant of Time Extension and Non-Recovery of Penalty – Rs 1.345 Million

According to Clause 37 read with Clause 39 (a) of the general conditions of the standard contract agreement, if by reason of the amount of extra or additional work of any kind or variation of form, quality or quantity of the works or any part thereof ordered by the engineer Incharge, or any other ground or other special circumstances of any kind whatsoever, the contractor shall apply in writing to the engineer Incharge within 30 days of the date of such circumstances, the full and detailed particulars of his claim on account of which he desires an extension as aforesaid. The time allowed for carrying out the work as entered in the tender shall be strictly observed by the contractor.

District Officers (Buildings & Roads) Lodhran allowed time extensions to the contractor either without imposition of penalty or with minimum amount of

penalty during the financial year 2013-14 on receipt of applications after the stipulated period of time. In these cases penalty at the rate of 1 – 10 % was applicable as the engineer in charge had no discretion to give any relief where application was received after prescribed period. This resulted into short imposition of penalty amounting to Rs 1.345 million. (**Annex-G**)

Audit is of the view that due to weak internal control, time extension was allowed after stipulated time without penalty or with minimum penalty.

Time extension without penalty or with minimum penalty of Rs 1.345 million after stipulated time resulted into violation of rules.

Matter was reported to the DCO and the DDOs concerned during September, 2014. The DDOs replied that the audit's point that the extension of time limit was granted illegally was far from reality as per contract agreement Clause-39 (a), which states that the Engineer Incharge was competent for granting extension in time limit. The reply of the DDO was not tenable as extensions were granted without penalty or with minimum amounts despite the applications for time extension were received after prescribed period. In DAC meeting held in December, 2014, Committee directed the District Officers (Buildings & Roads) to impose 2% penalty to defaulting contractors. No progress was shown till the finalization this Report.

Audit recommends regularization of expenditures, besides fixing of responsibility, under intimation to Audit.

[AIR Para: 17, 10]

1.2.3.6 Payment of Quantities in Excess of Actual Work Done at Site – Rs 777,375

According to Government of the Punjab Communication & Works Department Lahore letter No. SOR-I (C&W) 1-42 (MISC) dated 30.07.1997, 'the

work may be executed strictly according to the scope and provision of the technically sanctioned estimates. Items of work executed in violation of the provision of the sanctioned estimate will not be entertained.' Further, according to Rule 2.33 of PFR Vol-I, every Government servant should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part.

District Officer (Roads) Lodhran made excess payment to contractor amounting to Rs 777,375 in the different development works by making payment of quantities in excess of actual work done at site. Further, defective work was also paid for without removing deficiencies. The detail is as under:-

(Amount in Rupees)			
Name of Work	Particulars	Base Course	Road Edging
Widening / Improvement of Road from mondhali more to mehrabad sharif (Phase-III)	As per Revised TS	99,501.00	14,829.00
	As per Payment wide MB No. 5217/213 page 185-196	106,902.00	17,850.00
	Excess than TS	(7,401.00)	(3,021.00)
	Rate +4.45% above	9,558.70	23.15
	Amount of Excess measurement	(707,439.38)	(69,936.15)
	Total Excess Payment Beyond TS		

Audit is of the view that due to weak internal controls the contractor was paid for the work not done at site or for defective work.

Payment to contractor without work or for defective work resulted in overpayment to the contractor and loss to Government amounting to Rs777,375.

Matter was reported to the DCO and the DDO concerned during September, 2014. DO (Roads) replied that excess quantities will be deducted from final bill. The reply of the DDO was not tenable as excess quantities were paid. In DAC meeting held in December, 2014, Committee directed the District

Officer (Roads) to conduct inquiry against the responsible besides recovery of over payment. No further progress was intimated till the finalization of this Report.

Audit recommends action against the concerned besides recovery of overpaid amount under intimation to Audit.

[AIR Para: 2]

Annex

Annex-A**Part-I****Memorandum for Departmental Accounts Committee Paras Pertaining to
Current Audit Year 2014-15****(Rupees in Million)**

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
DCO	1	6	UNJUSTIFIED EXPENDITURE TRANSPORTATION & FUEL CHARGES OF Rs289,525	0.289
	2	14	LOSS TO GOVERNMENT DUE TO NON-PAYMENT OF INCOME TAX OF Rs74,221	0.074
	3	18	NON-COLLECTION OF PROOF OF DEPOSIT OF SALES TAX AMOUNTING TO Rs96,424	0.096
DO Building	4	17	NON/LESS IMPOSITION OF PENALTY FOR LATE COMPLETION OF WORKS AND RECOVERY Rs1.345 MILLION	1.345
	5	19	DOUBTFUL WITHDRAWAL OF AMOUNTS ON ACCOUNT OF POL WITHOUT MAINTENANCE OF RECORD Rs718,670	0.719
	6	20	NON-RECOVERY OF PROFESSIONAL TAX Rs122,500	0.122
THQ Kehror pacca	7	1	UN-AUTHORIZED PURCHASE OF MEDICINE ON RATE CONTRACT BASIS Rs4.048 MILLION	4.048
	8	5	UN-AUTHORIZED DRAWL OF PAY & ALLOWANCES - Rs912,514	0.912
	9	6	NON-SUPPLY OF MEDICINES VALUING RS. 1.060 MILLION & NON-FORFEITURE OF SECURITY DEPOSIT RECOVERY - Rs105,974	0.105

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	10	10	RECOVERY OF UN-AUTHORIZED DRAWAL OF INADMISSIBLE ALLOWANCES – Rs194,000	0.194
	11	11	NON-RECOVERY OF 60% PENAL RENT AND 5% HOUSE MAINTENANCE CHARGES WORTH Rs224,074 MILLION ON ACCOUNT OF UNAUTHORIZED OCCUPYING THE GOVERNMENT RESIDENCE	0.224
	12	13	LOSS TO GOVT. DUE TO EXCESS RATE CHARGED FOR MEDICINES – Rs210,075	0.21
EDO (F&P)	13	6	UNAUTHORIZED WITHDRAWAL OF CONVEYANCE ALLOWANCE Rs175,880	0.176
	14	9	Non-Collection of Proof of Deposit of Sales Tax – Rs 559,126	0.559
	15	12	NON-COLLECTION OF PENSION SHARE Rs37.858 MILLION	37.858
EDO (Health)		3	Non-Supply of Medicines Rs3.988 Million and Non-forfeiture of Security Deposit– Rs199,418	3.988
	16	7	UNAUTHORIZED SANCTION FOR GRANT OF QUALIFICATION ALLOWANCE ON ACQUIRING HIGHER QUALIFICATION OF Rs285,000 AND RECOVERY THEREOF	0.285
	17	8	RECOVERY OF CONVEYANCE ALLOWANCE FROM SUPERVISOR AND VACCINATOR OF Rs58,880	0.059
	18	9	UNAUTHORIZED PAYMENT OF PAY, HOUSE RENT ALLOWANCE AND 5%	0.074

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
			MAINTENANCE CHARGES OF Rs74,096	
DO Roads	19	5	EXCESS PAYMENT DUE NON-DEDUCTION OF LOCAL SAND RATE – Rs61,863	0.062
	20	6	NON-DEPOSIT OF PERFORMANCE GUARANTEE IN GOVT. TREASURY INQUIRY THEREOF – Rs4.769 MILLION	4.769
	21	7	NON-RECOVERY OF COMPENSATION FOR NON-COMPLETION OF WORK WITHIN TIME LIMIT - Rs874,850	0.875
	22	8	SECURITIES DEDUCTED & RETAINED SINCE LONG BUT NOT CREDITED TO ACCOUNT-IV Rs1.208MILLION	1.208
	23	11	NON-DEDUCTION OF EXCAVATED EARTH FROM EARTHWORK RATHER PAYMENT OF EXTRA EARTH FROM OUTSIDE RECOVERY THEREOF – Rs305,950	0.306
	24	12	SUB-STANDARD EXECUTION OF WORK AT SITE INQUIRY THEREOF – Rs23.256 MILLION	23.256
	25	13	NON-RECONCILIATION OF BITUMEN ACCOUNT AND NON-RECOVERY OF OVERPAID AMOUNT – Rs155,863	0.156
	26	14	LOSS TO GOVT. DUE TO NON-AUCTIONING OF GOVT. VEHICLES – Rs1.300 MILLION	1.3
	27	16	NON-OBTAINING OF APPROVED DESIGN FROM ROAD RESEARCH WING OF HIGHWAY DEPARTMENT – Rs32.000 MILLION	32

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	28	18	LOSS TO GOVT. DUE TO NON-AUCTIONING OF EMPTY TAR DRUMS – Rs694,850	0.695
DO Roads	29	20	DOUBTFUL ACCEPTANCE OF RENEWAL / ENLISTMENT OF CONTRACTORS WITHOUT ENSURING THE DEPOSIT OF PROFESSIONAL TAX – Rs141,000	0.141
	30	21	RECOVERY OF BELOW SPECIFICATION SUB-BASE AGAINST THE STANDARD SPECIFICATION Rs1.033 MILLION	0.1033
	31	23	LOSS TO GOVERNMENT DUE TO LESS RECOVERY OF TENDER FEE Rs1.520 MILLION	1.52
	32	24	UNJUSTIFIED EXPENDITURE ON ACCOUNT OF SURVEY CHARGES – Rs114,300	0.114
	33	26	LOSS TO GOVT. DUE TO NON-AUCTION OF MATERIAL OF BAILY BOAT BRIDGE AT SATLUJ RIVER – Rs1.000 MILLION	1
	34	27	IRREGULAR RELEASE OF SECURITY TO THE CONTRACTOR PRIOR TO THE COMPLETION OF WORK – Rs3.000 MILLION	3
	35	28	IRREGULAR RELEASE OF SECURITY TO THE CONTRACTORS ALONG WITH THE FINAL BILL – Rs2.911 MILLION	2.911
	36	31	EXCESS PAYMENT DUE PAYMENT OF SHUTTERING RATE OF RCC INSTEAD OF WITHOUT SHUTTERING AS CLAIMED – Rs22,545	0.022
	DHQ Hospital	37	8	NON-DEPOSIT OF GOVERNMENT FEE Rs380,050

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	38	12	IRREGULAR PAYMENT OF PENDING LIABILITIES Rs10.408 MILLION	10.408
	39	13	UNAUTHORIZED WITHDRAWAL OF FUNDS ON ACCOUNT OF POL Rs442,736	0.443
	40	14	RECOVERY DUE TO UNAUTHORIZED ABSENT FROM DUTY Rs100,061	0.1
	41	16	UNAUTHORIZED AUCTION OF CANTEEN AND CYCLE STAND TO A SELF FAVORED CONTRACTOR FOR Rs217,100 AND NON-RECOVERY OF AUCTION MONEY Rs60,184	0.06
	42	17	DOUBTFUL WITHDRAWAL OF FUNDS ON ACCOUNT OF FUEL FILTERS Rs196,690	0.197
	43	20	FRAUDULENT ISSUANCE OF LABORATORY REPORTS AND CHARGING OF FEE Rs58,250	0.058
DHQ Hospital	44	22	LOSS TO GOVERNMENT DUE TO NON-DEDUCTION OF INCOME TAX Rs49,196	0.049
	45	23	NON-SURRENDER OF SAVINGS Rs8.626 MILLION	8.626
EDO (CD)	46	3	NON-COLLECTION OF DEPOSIT PROOF OF GST-Rs159,781	0.16
EDO (Education)	47	2	UNAUTHORIZED EXCESS WITHDRAWAL OF HONORARIUM Rs108,194	0.108
DO (Environment)	48	1	LOSS DUE TO NON-ISSUANCE OF ENVIRONMENTAL APPROVAL TO VARIOUS POULTRY FARMS (CONTROL/OPEN SHED) AND HOUSING SCHEMES AND – Rs915,000	0.915
	49	2	RECOVERY OF UN-AUTHORIZED WITHDRAWAL	0.198

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
			OF CONVEYANCE ALLOWANCE –Rs198,167	
	50	4	UNJUSTIFIED HEAVY EXPENDITURE OF REPAIR OF TRANSPORT Rs356,438	0.356
	51	5	NON-COLLECTION OF PROOF OF DEPOSIT OF SALES TAX – Rs72,411	0.072
	52	7	IRREGULAR EXPENDITURE UNDER VARIOUS HEAD OF ACCOUNTS-Rs617,918	0.618
	53	5	MISAPPROPRIATION IN PURCHASE OF BANNERS/ PANAFIX Rs493,150	0.493
	54	11	WASTEFUL EXPENDITURE INCURRED BY D.O HEALTH IN THE PRESENCE OF PRSP OF Rs36.886 MILLION AND UNJUSTIFIED RELEASE OF FUNDS TO PRSP OF Rs71.262MILLION	36.886
	55	12	NON-PRODUCTION OF VOUCHERED ACCOUNTS	0
DO (Health)	56	13	IRREGULAR REINSTATEMENT OF CDC SUPERVISORS AGAINST THE POST OF SANITARY INSPECTOR AND IRREGULAR SANCTION BEYOND FINANCIAL POWER FOR THE PAYMENT OF ARREARS OF PAY AND ALLOWANCES TO REINSTATED CDC SUPERVISORS Rs11.061 MILLION	11.061
Dy DO Agriculture Lodhran	57	1	UNJUSTIFIED EXPENDITURE ON ACCOUNT OF TA/DA Rs488,700	0.489
Dy DEO (EE-M) K/P	58	2	LOSS TO GOVERNMENT DUE TO PAYMENT OF CONVEYANCE ALLOWANCE	0.114

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
			DURING LEAVE WORTH Rs113,852	
	59	3	RECOVERY DUE TO IRREGULAR DRAWL OF CHARGE ALLOWANCE WORTH Rs204,000	0.204
Dy DEO (EE-M) K/P	60	6	IRREGULAR DRAWL OF PERSONAL ALLOWNCE Rs424,000	0.424
	61	7	LOSS TO GOVT. DUE TO IRREGULAR PAYMENT OF CONVEYANCE ALLOWANCE DURING WINTER VACATIONS Rs174,151	0.174
	62	8	DOUBT FUL EXPENDITURE ON ACCOUNT OF SMC Rs230,000	0.23
	63	9	LOSS TO GOVT. DUE TO NON-DEDUCTION OF GST AND INCOME TAX Rs1.489 MILLION	1.489
	64	10	RECOVERY OF UN-AUTHORIZED WITHDRAWAL OF CONVEYANCE ALLOWANCE – Rs20,000	0.02
Dy DEO (EE-W) K/P	65	8	RECOVERY DUE TO IRREGULAR DRAWL OF CHARGE ALLOWANCE Rs187,700	0.188
	66	12	NON-DEDUCTION OF CONVEYANCE ALLOWANCE Rs30,000	0.03
Dy DEO (EE-M) Lodhran	67	3	EXCESS WITHDRAWL OF PERSONAL ALLOWANCE AND RECOVERY THEREOF – Rs1.156 MILLION	1.156
	68	5	PAYMENT OF UNAUTHORIZED CONVEYANCE ALLOWANCE TO TEACHERS DURING WINTER LEAVES Rs343,061.	0.343

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	69	9	UN-AUTHORIZED AUCTION OF TREES AND MATERIAL WITHOUT DISTRICT AUCTION COMMITTEE Rs134,000	0.134
	70	10	NON-DEDUCTION OF INCREMENTS DESPITE PENALTY IMPOSED BY COMPETENT AUTHORITY Rs114,420	0.114
	71	12	NON-VARIFICATION OF GENERAL SALES TAX DEPOSIT INTO GOVERNMENT TREASURY –Rs36,169	0.036
	72	13	PAYMENT OF UNAUTHORIZED CONVEYANCE ALLOWANCE TO TEACHERS DURING LEAVED PERIODS Rs36,169	0.036
Dy DEO (EE-W) Lodhran	73	2	UNJUSTIFIED FIXATION OF PAY DUE TO DRAWL OF EXCESS INCREMENTS RECOVERY OF RS. Rs132,150	0.132
	74	3	NON-IMPOSING THE PLENTY OF STOPPING ANNUAL INCREMENT DUE TO POOR RESULTS, EXCESS PAYMENT OF PAY Rs100,980	0.101
	75	5	UNJUSTIFIED DRAWL OF QUALIFICATION ALLOWANCES, RECOVERY OF PAY AND ALLOWANCES Rs50,400	0.05
Dy DEO (EE-W) Lodhran	76	6	UNJUSTIFIED DRAWL OF PAY & ALLOWANCES DURING STUDY LEAVE PERIOD & ABSENT PERIOD RECOVERY OF PAY AND ALLOWANCES Rs89,951	0.09
	77	11	LOSS TO GOVERNMENT DUE TO THEFT OF TRANSFARMER OF VALUING Rs500,000	0.5

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	78	12	UNJUSTIFIED DRAWL OF CONVEYANCE ALLOWANCE DURING LEAVE PERIOD OF Rs549,389	0.549
	79	13	NON-REFUND OF GP FUND ADVANCE OF Rs2.34 MILLION	2.34
DO (Livestock)	80	5	UNDUE WITHDRAWAL OF CONVEYANCE ALLOWANCE DURING LEAVE & RESIDENCE WITHIN PREMISES Rs161,966	0.162
	81	4	UNAUTHORIZED EXCESS PAYMENT OF HSRA – RS836,000	0.836
	82	6	UN-AUTHORIZED PURCHASE OF LP MEDICINE– Rs228,435	0.228
THQ Dunyapur	83	9	UNAUTHORIZED DRAWL OF PAY AND ALLOWANCES WITHOUT PERFORMANCE OF DUTIES – Rs1,924,990	1.925
	84	12	UNAUTHORIZED RESIDENCE OVER AND ABOVE THE ENTITLEMENT– Rs14,628	0.015
RHC Makhdoom Aali	85	8	RECOVERY OF UN-AUTHORIZED WITHDRAWAL OF HEALTH SECTOR REFORM ALLOWANCE – Rs92,118	0.092
	86	2	UN-AUTHORIZED WITHDRAWAL OF PAY & ALLOWANCES OF ABSENT PERIOD – Rs153,077	0.153
RHC 53/M	87	3	UNAUTHORIZED DRAWL OF PAY AND ALLOWANCES WITHOUT PERFORMANCE OF DUTIES – Rs629,778	0.63
	88	4	RECOVERY OF UN-AUTHORIZED WITHDRAWAL OF HEALTH SECTOR REFORMS ALLOWANCE – Rs47,220	0.047
	89	9	UNJUSTIFIED EXPENDITURE IN VARIOUS HEADS AND	1.351

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
			ENQUIRY THEREOF- Rs1.351 MILLION	
	90	11	NON-COLLECTION OF PROOF OF DEPOSIT OF SALES TAX – Rs176,507	0.176
HM Deaf & Defective School Dunyapur		3	Unauthorized Purchase of Uniforms –Rs1.301 Million	1.301
	91	4	DEFECTIVE TENDERING PROCESS FOR PURCHASE OF UNIFORM Rs1.268 MILLION	1.268
	92	6	NON-COLLECTION OF PROOF OF DEPOSIT OF SALES TAX- Rs82,702	0.083
	93	8	IRREGULAR DRAWL OF SOCIAL SECURITY BENEFIT OF Rs223,380	0.223
DO Building	94	7	SUBSTANDARD/DEFECTIVE WORKS ON ACCOUNT OF BRICK WORKS ON THE BASIS OF FAKE TEST REPORT – RS 6,098 AND RECOVERY THEREOF – RS 792,548CONSTRUCTION OF SPECIAL EDUCATION CENTER DUNYAPUR.	0.792
	95	10	NON-IMPOSITION OF PENALTY FOR LATE COMPLETION OF WORKS AND RECOVERY RS 507,940	0.508
	96	8	SUBSTANDARD/DEFECTIVE WORK ON ACCOUNT OF RCC AND MILD STEEL FABRICATION ON THE BASIS OF FAKE TEST REPORT – RS 4.056 MILLIONCONSTRUCTION OF SPECIAL EDUCATION CENTER DUNYAPUR	4.056

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
	97	15	UNJUSTIFIED RETENTION AND RELEASE OF SECURITIES – RS 11.232 MILLION	11.232
EDO Health	98	2	NON- OBTAINING OF PERFORMANCE GUARANTEE FROM SUPPLIERS RS.309,478	0.309
EDO Education	99	1	DOUBTFUL WITHDRAWAL OF 30% SOCIAL SECURITY BENEFITS RS 977,400	0.977
DO (OFWM)	100	4	NON-DEDUCTION/DEPOSIT OF SALES TAX AMOUNTING TO RS. 6.661 MILLION.	6.661
DO Health	101	3	UNJUSTIFIED RELEASE OF FUNDS TO PRSP AND NON-PRODUCTION OF RECORD OF RS.71.263 MILLION	71.263
DHQ Hospital	102	13	UNAUTHORIZED WITHDRAWAL OF FUNDS ON ACCOUNT OF POL RS 442,736	0.443
	103	3	UNAUTHORIZED DRAWL OF HEALTH SECTOR REFORM ALLOWANCE – RS189,402	0.189
Headmaster Government Deaf& Defective Hearing School Dunyapur	104	8	IRREGULAR DRAWL OF SOCIAL SECURITY BENEFIT OF RS.223,380/-	0.223
THQ Kehrorpacca	105	3	UNAUTHORIZED DRAWL OF PAY & ALLOWANCES – RS.843,970 AND RECOVERY THEREOF RS 220,000	0.844
EDO (F&P)	106	2	UNAUTHORIZED ALLOCATION OF FUNDS UNDER SELF CONTROL RS 168.284 MILLION	168.284

Name of Formation	Sr. No.	AIR Para No.	Description	Amount
DO Roads	107	10	NON-IMPOSITION/SHORT IMPOSITION OF PENALTY FROM THE CONTRACTORS – RS 14.523 MILLION	14.523
	108	29	UNAUTHORIZED REFUND OF ADDITIONAL PERFORMANCE SECURITIES BEFORE PRESCRIBED PERIOD RS 1.920 MILLION	1.92
Dy DEO (EE-W) K/P	109	11	IRREGULAR PURCHASE OF DURABLE GOODS DURING AUSTERITY PERIOD RS. 145,958	0.146

[Para 1.1.3]

Part-II

Memorandum for Departmental Accounts Committee Paras not Attended in Accordance with the Directives of DAC Pertaining to Audit Year 2013-14

(Rupees in Million)

Name of Formation	Sr. No .	AIR Para No.	Description	Amount	Nature of Audit Observation
DO Roads & DO Buildings	1	20,1	Opening of Tenders by Irregular Tender Board	299.797	Irregularity/ Non-Compliance
DO Roads	2	3	Unauthorized Refund of Additional Performance Securities	33.705	Performance
DO Roads	3	27	Excess Payment to Contractor and Acceptance of Defective Work	10.108	Performance
DO Buildings	4	4,12	Unauthorized Grant of Time Extensions	9.341	Performance
EDO (F&P)	5	14	Non-Collection of Pension Contribution Fund	7.179	Performance
DO Roads	6	23,5	Recovery of Excess Payment to Contractor	3.767	Irregularity/ Non-Compliance
DO Roads	7	33	Less Recovery of Tender Fee	3.264	Irregularity/ Non-Compliance
DO Roads	8	32	Non-Obtaining of Additional Performance Securities	2.627	Performance
DO Roads	9	36	Bogus Payment to Contractor by Tempering Record Entries	1.600	Performance

DO Buildings	10	9	Unauthorized Appointment of Work Charged Employees	1.564	Irregularity/ Non-Compliance
DO Buildings	11	10	Irregular Appointment without Advertisement and Prescribed Qualification	1.456	Irregularity/ Non-Compliance
DO Roads	12	34	Unjustified Expenditure on Account of Survey Charges	1.371	Performance
Medical Superintendent THQ Hospital Kehror Pacca	13	1	Irregular Expenditure on Medicines	1.327	Performance
Medical Superintendent THQ Hospital Kehror Pacca	14	2,5	Unjustified Payment of Conveyance Allowance	1.190	Performance
MS DHQ Hospital, Lodhran	15	18	Irregular Purchase of Medicines without Obtaining Security Deposit	0.865	Performance
MS THQ Hospital Dunyapur	16	1	Irregular Purchase of LP Medicines	0.836	Irregularity/ Non-Compliance
DO Roads	17	8	Excess Payment to Contractor due to Excess Rate	0.641	Irregularity/ Non-Compliance
DO Buildings	18	11	Bogus Preparation of Revised TS Estimate and Withdraw of Excess Funds	0.627	Performance

SMO RHC Gogran	19	2	Excess Expenditure on LP Medicine	0.577	Performance
DO Forests	20	3	Irregular Expenditure on Purchase of Ornament Plants	0.494	Performance
MS DHQ Hospital Lodhran	21	3	Expenditure through Misclassification	0.489	Performance
MS THQ Hospital Duynapur	22	3	Unauthorized withdrawal of Pay & Allowances	0.458	Irregularity/ Non- Compliance
DO Buildings	23	13	Irregular Withdrawal of POL	0.447	Irregularity/ Non- Compliance
EDO Education	24	2	Uneconomical Expenditures on Printing-	0.319	Irregularity/ Non- Compliance
MS DHQ Hospital Lodhran	25	7	Non-Deposit of Government Share	0.286	Irregularity/ Non- Compliance
MS THQ Hospital Duynapur	26	6	Unauthorized Shifting of Headquarter and Drawl of HSRPA	0.180	Irregularity/ Non- Compliance
DO Roads	27	10	Excess Payment to Contractor	0.168	Irregularity/ Non- Compliance

Annex - B

**Summary of Appropriation Accounts by Grants for the Financial Year
2013-14**

(Amount in Rupees)

Grant No.	No. & Name of the Grant / Appropriation	Voted / Charged	Original Grant	Supplementary Grant	Final Grant	Actual Expenditure	Variation
							(+)
							Excess
							(-)
							Saving
1	2	3	4	5	6	7	
NON-DEVELOPMENT							
3	Provincial Excise.	Voted	6,390,897	0	6,390,897	3,740,458	-2,650,439
5	Forests.	Voted	18,961,505	0	18,961,505	16,466,805	-2,494,700
7	Charges on A/c of Motor V. Act.	Voted	2,587,100	0	2,587,100	471,142	-2,115,958
8	Other Taxes and Duties	Voted	4,508,769	0	4,508,769	2,197,841	-2,310,928
10	General Administration.	Voted	235,157,335	0	235,157,335	44,863,577	-190,293,758
15	Education.	Voted	2,026,733,033	148,811,979	2,175,545,012	2,210,502,830	34,957,818
16	Health Services.	Voted	804,779,285	0	804,779,285	598,765,036	-206,014,249
17	Public Health	Voted	3,329,865	0	3,329,865	2,780,055	-549,810
18	Agriculture.	Voted	96,786,650	0	96,786,650	82,795,603	-13,991,047
19	Fisheries.	Voted	2,043,667	0	2,043,667	1,544,390	-499,277
20	Veterinary.	Voted	39,276,985	3,598,742	42,875,727	42,140,041	-735,686
21	Co-operation.	Voted	12,477,757	0	12,477,757	11,073,711	-1,404,046
22	Industries.	Voted	2,345,059	0	2,345,059	1,615,832	-729,227
23	Miscellaneous Departments.	Voted	2,889,787	0	2,889,787	2,537,997	-351,790
24	Civil Works.	Voted	36,460,884	7,833,474	44,294,358	34,655,766	-9,638,592
25	Communications.	Voted	352,434,309	0	352,434,309	139,804,535	-212,629,774
31	Miscellaneous.	Voted	20,730,913	0	20,730,913	11,944,025	-8,786,888
32	Civil Defence.	Voted	5,385,535	0	5,385,535	3,793,777	-1,591,758
Total Non-Development :			3,673,279,335	160,244,195	3,833,523,530	3,211,693,421	-621,830,109

Grant No.	No. & Name of the Grant / Appropriation	Voted / Charged	Original Grant	Supplementary Grant	Final Grant	Actual Expenditure	Variation
							(+)
							Excess
DEVELOPMENT							
36	Development.	Voted	617,196,098	0	617,196,098	529,977,504	-87,218,594
Total Development :			617,196,098	0	617,196,098	529,977,504	-87,218,594
Grand Total :			4,290,475,433	160,244,195	4,450,719,628	3,741,670,925	-709,048,703

Annex-C

[Para 1.2.1.1]

Non-Production of Record – Rs 7.622 Million

Table: A

(Amount in Rupees)

(A)Name of School	Amount
Govt. E/S Basti Pacca	300,000
Govt. P/S Shah Muhammad Joyia	200,000
Govt. P/sPeer Sokha	200,000
Govt. Lal Bagali	200,000
Govt. P/ss Jandi Wala	200,000
Govt. P/S Choki kohna	200,000
Total (Purchase of furniture)	1,300,000
Medical Bills	85,000
TA Bills (6170 FY-2011-12)(Exp237006-184440=52566)	52,566
Total	137,566
Grand Total (A)	1,437,566

Table: B

(Amount in Rupees)

Description	Total No. of Schools	Record produced	Record not produced	Amount per School	Total
Primary School	67	24	43	20,000	860,000
Middle / Elementary Schools	32	17	15	50,000	750,000
Total (B)	99	41	58	70,000	1,610,000

Table: C**(Amount in Rupees)**

(C) Non-Production of Record by The E/S Korey Wala			
Personal No.	Name of Teacher	Designation	Pay Drawn During 2013-14
30480639	yasmeen	S.S.T	626,527
30480500	samia murtaza	S.V	494,338
30480501	kousar perveen	P.T.C.	335,619
30480525	shahida perveen	P.T.C.	411,471
30480526	shahnaz akhtar	P.T.C.	323,841
30480528	shahida zubair	P.T.C.	658,563
30480604	alia nazli	P.T.C.	227,936
31425186	tasavour jhan	E.S.T TEACHER	259,759
31548395	mamoona rahman	E.S.E	216,071
31589812	saima ishaque	S.E.S.E	270,986
30633562	muhammad saqlain	CHOWKIDAR	195,207
31546949	muhammad jahangeer badar	CLASS -IV	175,708
Total			4,196,026
SMC Grants Transferred During 2012-14			100,000
Furniture Money Transferred to School			279,060
Total (C)			4,575,086
Grand Total			7,622,652

Annex-D**[Para1.2.2.2]****Unauthorized Purchase of Furniture - Rs 31.995 Million****(Amount in Rupees)**

Sr. No.	Name of Bank	Branch	No. of Schools	Amount
1	Bank of Punjab	Dunya Pur	32	10,405,773
2	Bank of Punjab	Kehror Pacca	10	3,137,958
3	Bank of Punjab	Lodhran	27	8,820,058
4	National Bank of Pakistan	Lodhran	6	2,637,962
5	National Bank of Pakistan	Dhanote	1	135,795
6	National Bank of Pakistan	Qutab Pur	1	493,006
7	National Bank of Pakistan	Kehror Pacca	2	990,921
8	Muslim Commercial Bank	Makhdoom Aali	3	1,331,111
9	Muslim Commercial Bank	Galay Wall	1	494,838
10	United Bank Limited	Lodhran	1	443,597
11	United Bank Limited	Kehror Pacca	1	495,336
12	United Bank Limited	Jalla Arrian	1	493,006
13	United Bank Limited	Dunya Pur	1	495,834
14	United Bank Limited	Basti Malook	1	498,324
15	Habib Bank Limited	Chak Himta	2	626,062
16	Habib Bank Limited	Chak No. 358	1	495,336
Total			91	31,994,917

Annex-E**[Para 1.2.2.3]****Unauthorized Purchase of Medicine on Quotation Basis–
Rs6.228 Million****Table: A****(Amount in Rupees)**

Cheque No.& Date	Name of Supplier	Bill No. & Date	Amount
2201104/8-10-13	Al-Sheikh Medical Store	Aug-13	14,065
2199530/13-8-13	Saad Medicine Point	987/22-6-13 &23-7-13	1,600
2199641/20-8-13	Al-Sheikh Medical Store	Jun-13	23,373
2199641/20-8-13	Zakriya Medicine Co.	1081/6-6-13	99,600
2199641/20-8-13	Zakriya Medicine Co.	1097/07-06-2013	99,491
2199641/20-8-13	Hassan Medical Store	484/18-6-13	12,300
2199641/20-8-13	Saad Medicine Point	63/18-7-13	10,628
2199641/20-8-13	Al-Sheikh Medical Store	Jun-13	24,173
2199674/24-8-13	Saad Medicine Point	06-08-13	2,628
2345714/29-11-13	Al-Zahid Homeo Store	209/03-10-13	49,980
2391151/27-2-14	Pakistan Dawakhana	04-02-14	49,965
2509666/26-6-14	Azmat Medicine Co.	1/13-6-14	99,570
2509666/26-6-14	Azmat Medicine Co.	2/14-6-14	99,900
Total			336,844

Table: B**(Amount in Rupees)**

Bed & Clothing						
Name of firms	Invo ice No	Date	Particulars	Qua ntity	Rate	Amou nt
Friends Star Traders	957	27.3.14	Molding Screen Parde	3	1,200	3,600
Ghabroo Enterprises	627	6.6.14	OT Gown Green	40	1,080	43,200

Ghabroo Enterprises	632	7.6.14	OT Shert Green	50	385	19,250
			Cap with Mask	100	165	16,500
Ghabroo Enterprises	637	10.6.14	Draw Sheet	150	280	42,000
Ghabroo Enterprises	665	16.6.14	Parda Clothe	128	390	49,920
Ghabroo Enterprises	652	14.6.14	Parda Clothe	120	390	46,800
Ghabroo Enterprises	649	11.6.14	Parda Clothe	120	390	46,800
Ghabroo Enterprises	636	9.6.14	Abdominol Sheet	50	750	37,500
Ghabroo Enterprises	618	4.6.14	OT Pajama Shalwar	30	1,660	49,800
Ghabroo Enterprises	675	22.5.14	Mattress foarm cover	13	3,200	41,600
Ghabroo Enterprises	610	21.5.14	Mattress foarm cover	6	7,680	46,080
Ghabroo Enterprises	599	16.5.14	Mattress foarm cover	6	7,680	46,080
Ghabroo Enterprises	622	4.6.14	shalwar Qameez Dupata	30	1,650	49,500
Ghabroo Enterprises	682	18.6.14	Labtop bag	1	4,800	4,800
Hussain Enterprises	168	15.4.14	Bed Sheet	150	550	82,500
Hussain Enterprises	167	14.4.14	Bed Sheet	150	550	82,500
Hussain Enterprises	114	12.9.13	Structure Trolley foarm	2	2,400	4,800
			Baby cart form	5	960	4,800
Al-Raziq Associates	297	14.9.13	Security Guard Uniform	3	1,600	4,800
Total (B)						722,830

Table: C**(Amount in Rupees)**

Purchase of X-Ray Films						
Name of firms	Film size	Invoice No	Date	Quantity	Rate	Amount
Ghabroo Enterprises	10*12	614	4.6.14	3	9,729	29,187
	12*15	612	1.6.14	3	14,375	43,125
Hussain Enterprises	Fixer	134	7.12.13	20	1,350	27,000
	developer	134	7.12.13	20	1,350	27,000
	Fixer	125	12.7.13	20	1,350	27,000
	developer	125	12.7.13	20	1,350	27,000
	10*12	156	4.3.14	4	9,729	38,916
	12*15			4	14,375	57,500
	12*15	1	25.7.13	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	19	25.6.13	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	112	17.8.13	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	99	10.6.13	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	157	6.5.14	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	142	9.1.14	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	159	20.4.14	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	160	26.5.14	4	14,375	57,500
	10*12			4	9,660	38,640
	12*15	161	7.4.14	4	14,375	57,500
10*12				9,660	-	
Fahad Enterprises	12*15	7118	13.6.14	3	14,478	43,434
	10*12	7115	13.6.14	5	9,729	48,645
Hussain Enterprises	12*15	158	25.9.14	4	14,375	57,500

	10*12			4	9,729	38,916
	12*15	98	4.9.13	4	14,478	57,912
Hussain Enterprises	10*12			4	9,729	38,916
	12*15	130	1.10.13	4	14,375	57,500
	10*12			4	9,960	39,840
	12*15	144	20.11.13	4	14,375	57,500
	10*12			4	9,960	39,840
	12*15	133	5.11.13	4	14,375	57,500
	10*12			4	9,960	39,840
	12*15	138	28.12.13	4	14,375	57,500
	10*12			4	9,960	39,840
	12*15	136	7.12.13	4	14,375	57,500
	10*12			4	9,960	39,840
	Fahad Enterprises	12*15	7116	24.6.14	3	14,375
10*12		7117	24.6.14	5	9,729	48,645
Hussain Enterprises	12*15	140	22.10.13	4	13,475	53,900
	10*12			4	9,660	38,640
Total (C)						2,059,681

Table: D

(Amount in Rupees)

Name of Firm	Invoice No	Date	Particulars	Amount Excl Sale Tax	Sale Tax	Total Amount
Khawaja Enterprises	1128	17.08.2013	Soler Sewing Machines	78,000	13,260	91,260
Khawaja Enterprises	1142	01.10.2013	Soler Sewing Machines	78,000	13,260	91,260
Khawaja Enterprises	1141	01.10.2013	Wheel Chairs	80,000	13,600	93,600
Khawaja	1132	06.01.2014	Sewing	80,000	13,600	93,600

Enterprises			Machines			
Khawaja Enterprises	1121	07.08.2013	Wheel Chairs	80,000	13,600	93,600
Khawaja Enterprises	1120	07.08.2013	Soler Sewing Machines	78,000	13,260	91,260
(D)			TOTAL	474,000	80,580	554,580

Table: E

(Amount in Rupees)

Name of Supplier	Discription	Invoice No	Invoice Date	Qty	Rate	Amount	GST	Total
M/S Ghabroo Enterprises Khaniwal	X-Ray Films 12X15	391	5/6/2013	6	12,485	74,910	12,735	87,645
	X-Ray Films 10X15	392	11/6/2013	9	8,390	75,510	12,837	88,347
	X-Ray Films 12X15	448	6/11/2013	6	12,500	75,000	12,750	87,750
	X-Ray Films 10X15	481	20-11-13	10	8,500	85,000	14,450	99,450
	X-Ray Films 12X15	544	10/2/2014	6	12,500	75,000	12,750	87,750
	X-Ray Fixer Imported	549	28-02-14	34	1,245	42,330	7,196	49,526
	X-Ray Developer	549	28-02-14	34	1,245	42,330	7,196	49,526
	X-Ray Films 12X15	650	9/6/2014	10	12,500	125,000	21,250	146,250
	X-Ray Films 12X15	650	9/6/2014	15	8,500	127,500	21,675	149,175
M/S Marvel Enterprises Kabirwala Khaniwal	Bed Sheet	132	27-05-2013	100	545	54,500	0	54,500
	Towel	132	27-05-2013	90	365	32,850	0	32,850
		132	27-05-2013	100	115	11,500	0	11,500
M/S Ghabroo Enterprise	Sponge Piece	668	16-06-14	50	110	5,500	0	5,500
	Surgeon Gown	668	16-06-14	20	975		0	

Name of Supplier	Discription	Invoce No	Invoice Date	Qty	Rate	Amount	GST	Total
s Khanewal	Green SS					19,500		19,500
	Draw Sheet Green Open	668	16-06-14	20	615	12,300	0	12,300
	Close Sheet Green SS	668	16-06-14	20	535	10,700	0	10,700
	Plastic Appren S.S	668	16-06-	10	590		0	
			14			5,900		5,900
	Cap With Mask Green S.S	668	16-06-14	10	935	9,350	0	9,350
	Maken Tosh Sheet Rubber	668	16-06-14	10	935	9,350	0	9,350
	Doctor Coat	668	16-06-14	24	690	16,560	0	16,560
	Towel 27X54	668	16-06-14	35	435	15,225	0	15,225
Umer&As ghar Enterprise s	Bath Brush	3280 7	20.11.13	20	90	1,800	306	2,106
	Dustbin Large			10	550	5,500	935	6,435
	Washing Powder			20	95	1,900	323	2,223
	Tezab			15 0	90	13,500	2,295	15,795
	Wiper with Handle			10	345	3,450	587	4,037
	Phenyil			15 0	140	21,000	3,570	24,570
	Bath Room Cleaner			13 5	90	12,150	2,066	14,216
	Floor Cleaner			90	130	11,700	1,989	13,689
	Rubber Sliper Softy			20	180	3,600	612	4,212
	Insecticides Powder			5	1,150	5,750	978	6,728
	Tissue Paper			40	115	4,600	782	5,382
Umer&As ghar Enterprise s	Bleaching	3280 6	16.11.13	13 0	95	12,350	2,100	14,450
	Casting Soda			12 0	90	10,800	1,836	12,636

Name of Supplier	Discription	Invoice No	Invoice Date	Qty	Rate	Amount	GST	Total
	Surf			140	80	11,200	1,904	13,104
	Soap			100	78	7,800	1,326	9,126
Umer&Asghar Enterprises	Drain Opener	33780	07.06.14	50	175	8,750	1,488	10,238
	Washing Powder			10	95	950	162	1,112
	Tezab			150	90	13,500	2,295	15,795
	Soap safe guard			100	50	5,000	850	5,850
	Bath Room Cleaner			50	135	6,750	1,148	7,898
	Floor Cleaner			50	130	6,500	1,105	7,605
Umer&Asghar Enterprises	Bleaching			100	95	9,500	1,615	11,115
	Casting Soda			100	90	9,000	1,530	10,530
	Surf			80	80	6,400	1,088	7,488
	Soap	33778	06.06.14	80	78	6,240	1,061	7,301
Total (E)								1,282,291

Table: F

Sr. No.	Vender Name	Invoice No.	Date	Description	Rate	Amount	GST	Total Amount
1	Fahad Enterprises	6148	18-6-13	(3 pkt.) X-Ray films Agfa 12x15 & (4 pkt.) 10x12, (6No.) Developer, (6 No.) Fixer	12500, 8400, 1250 & 1250	86,100	13,776	99,876
2	Fahad Enterprises	6322	31-10-13	(3 pkt.) X-Ray films Agfa 12x15 &	12680, 8600, 1290	85,340	14,509	99,849

				(4 pkt.) 10x12, (5 No.) Developer, (5 No.) Fixer	& 1290				
3	Fahad Enterprises	6954	14-12-13	(4 pkt.) X-Ray films Agfa 12x15 & (4 pkt.) 10x12	12680 & 8600	85,120	14,470	99,590	
TOTAL (F)									299,315

Table: G

Sr. No.	Name of Supplier	Description	Invoice No.	Invoice Date	Supply Order No.	Supply Order Date	Qty	Rate	Amount	GST	Total
1	Medi Life	Bed Sheet	104	30-04-13	408	7/8/2013	150	510	76,500	13,005	89,505
2	Medi Life	hand Towel	1	3/8/2013	388	20-08-13	130	90	11,700	1,989	13,689
		Draw Sheet Deli Labor 200m					50	430	21,500	3,655	25,155
		Operating Kit Female					6	780	4,680	796	5,476
		Gaz Cloth labor 200m					1330	29.5	39,235	6,670	45,905
		Operating Gown Female					6	660	3,960	673	4,633
		Dust Cotton					200	65	13,000	2,210	15,210
3	Medi Life	Bed Sheet	203	9/5/2014	171	18-04-14	150	490	73,500	12,495	85,995
		Duster Cotton					250	50	12,500	2,125	14,625
		OT Trolley cover					20	290	5,800	986	6,786
		OT Trolley cover					20	248	4,960	843	5,803
4	Medi Life	Paida cloth	201	9/5/2014	185	8/5/2014	200	194	38,800	6,596	45,396
		over all					20	550	11,000	1,870	12,870
		towel					100	235	23,500	3,995	27,495
5	Medi Life	OT Uniform male Doctor	200	9/5/2014	228	16-06-14	12	750	9,000	1,530	10,530
		OT Uniform Female					12	750	9,000	1,530	10,530

Sr. No.	Name of Supplier	Description	Invoice No.	Invoice Date	Supplier No.	Supply Order Date	Qty	Rate	Amount	GST	Total
		Doctor									
		OT Uniform exelay staff					21	675	14,175	2,410	16,585
6	Owais Enterprises	Maken Tash Sheet	89	6/5/2013	407	7/8/2013	30	1,450	43,500	7,395	50,895
		Table Blazer					30	800	24,000	4,080	28,080
7	Owais Enterprises	Maken tash sheet	231	14-05-14	77	20-03-14	25	870	21,750	3,698	25,448
		Table Blazer					25	695	17,375	2,954	20,329
		Rogzin Apprin					25	380	9,500	1,615	11,115
8	Umer, Asghar Enterprises Lodhran	X Ray Films 12x15	32180	24-09-13	432	18-09-13	4	12,500	50,000	8,500	58,500
		Devlopore					4	1,250	5,000	850	5,850
		Fixer					4	1,250	5,000	850	5,850
9	Dua Enterprises	Films 10 x 12	3823	1/1/2014	680	30-12-2013	6	8,400	50,400	8,568	58,968
		Fixer					8	1,250	10,000	1,700	11,700
		Developer					8	1,250	10,000	1,700	11,700
10	Umer, Asghar Enterprises Lodhran	Films 12x15	33699	18-04-14	168	17-4-14	6	12,500	75,000	12,750	87,750
11	Umer, Asghar Enterprises Lodhran	Films 10x12	34535	21-06-14	230	20-06-14	7	8,400	58,800	9,996	68,796
		Fixer					8	1,250	10,000	1,700	11,700
		Developer					8	1,250	10,000	1,700	11,700
12	Umar Asghar Enterprises	Energy Saver	30931	25-03-13	413	6/8/2013	20	225	4,500	765	5,265
		Warnish Spray					15	485	7,275	1,236.75	8,512
		Torch					5	750	3,750	637.5	4,388
13	Dua Enterprises	Energy Saver	2840	23-05-13	410	7/8/2013	35	225	7,875	1,338.75	9,214

Sr. No.	Name of Supplier	Description	Invoice No.	Invoice Date	Supply Order No.	Supply Order Date	Qty	Rate	Amount	GST	Total
	es	Warnish Spray					20	485	9,700	1,649	11,349
		Torch					5	750	3,750	637.5	4,388
14	Dua Enterprises	Tezab Bottle	3839	23-05-13	409	7/8/2013	60	75	4,500	765	5,265
		Fanail					25	285	7,125	1,211.25	8,336
		Sarf					35	250	8,750	1,487.5	10,238
		Soap Lux					23	50	1,150	195.5	1,346
Total (G)											972,867
Grand Total (A to G) 336,844+722,830+2,059,968+554,580+1,282,291+299,315+972,867= 6,288,695											6,288,695

Annex-F**[Para 1.2.3.2]****Unauthorized Payment of Conveyance Allowance Rs-7.011 Million****Table: A****(Amount in Rupees)**

S.No	Name	Designation	No. of Months	Rate of CA	Total
1	Dr. Mehmood	M.S.	13	5,000	65,000
2	Dr. Javid Iqbal	C. Surgeon	9	5,000	45,000
3	Dr. Muhammad Yasin	Paediatrician	14.5	5,000	72,500
4	Dr. Nadeem Illahi Amjad Cheema	Orthopedic Surgeon	14.5	5,000	72,500
5	Dr. Khurram Mehmood	Radiologist	14.5	5,000	72,500
6	Dr. Shoukat Ali Ejaz	Medical Officer	14.5	5,000	72,500
7	Dr. Shahbaz Akthar	Medical Officer	2.5	5,000	12,500
8	Dr. Allah Rakha	Medical Officer	14.5	5,000	72,500
9	Dr. Furqan Ahmad	Medical Officer	2.5	5,000	12,500
10	Dr. Asma Irfan	WMO	2.5	5,000	12,500
11	Dr. Kaleem Ullah	Medical Officer	14.5	5,000	72,500
12	Dr. Jahanzaib	Medical Officer	2.5	5,000	12,500
13	Dr. Muhammad Ashraf	Medical Officer	14.5	5,000	72,500
14	Dr. Faseeh ur Rehman	Medical Officer	1	5,000	5,000
15	Jamila Akthar	Charge Nurse	12	5,000	60,000
16	Nazia Yaqoob	Charge Nurse	3	5,000	15,000
17	Ambreena Javaid	Charge Nurse	3	5,000	15,000
18	Mst. Zarish Elvin	Charge Nurse	3	5,000	15,000
19	Mst. Javaria Khalid	Charge Nurse	3	5,000	15,000
20	Dr. Waqas Ahmad Bappi	Medical Officer	3	5,000	15,000
21	Mrs. Sadaf Noureen	Charge Nurse	3	5,000	15,000
22	Mr. Muhammad Saleem	Saintary Inspector	5	1,840	9,200
23	Mrs. Nighat Perveen	Charge Nurse	14.5	5,000	72,500
24	Mrs. Farrukh Sadia	Charge Nurse	3	5,000	15,000

S.No	Name	Designation	No. of Months	Rate of CA	Total
25	Mst. Sidra Marryam	Charge Nurse	3	5,000	15,000
26	Mrs. Nusrat Hanif	Charge Nurse	18-days	5,000	3,000
27	Mr. Muhammad Nadeem	Sanitary Petrol	12-Days	1,700	680
28	Mr. Muhammad Maqbool	Bahisthi	12-Days	1,700	680
29	Mr. M Anwar	Naib Qasid	1	1,700	1,700
30	Mr. Fiaz Hussain	Naib Qasid	12-Days	1,700	680
31	Mrs.Fouzia Afzal	Charge Nurse	2	5,000	10,000
32	Mr. Ejaz Hussain	Homeo Dispenser	15-Days	1,840	920
33	Mr. M Akram Sagoo	Dawa Saz	15-Days	1,840	920
34	Dr. Abdul Shakoore Mangla	Homeo Doctor	15-Days	2,720	1,360
35	Mr. Falak Sheer	Ward Servant	1	1,700	1,700
36	Mr. Ejaz Hussain	Driver	12-Days	1,700	680
37	Mr. Sajawal Bobi	Ward Servant	2	1,700	3,400
38				0	0
39	Mr. Tanveer Khan	Driver	13	1,840	23,920
40	Mrs. Rahila Saleem	Charge Nurse	3	5,000	15,000
41	Mrs. Almas Saleem	Charge Nurse	3	5,000	15,000
42	Mr. Abdul Jabbar	Mali	14-Days	1,700	794
43	Mr. Shahid Madni	Radiographer	2	1,840	3,680
44	Mr. Allah Bakhsh	Chowkidar	3	1,840	5,520
45	Ch. Altaf Hussain	Radiographer	14.5	1,840	26,680
46	Mr. Abid Hussain Durani	Radiographer	14.5	1,840	26,680
47	Mrs.Sadaf Naz	Charge Nurse	2.5	5,000	12,500
48	Mr. Muhammad Miraj	Driver	13	1,840	23,920
49	Mr.Wasim Toor	Lab Assistant	12.5	1,840	23,000
50	Mr.Saleem	Dental Technician	14.5	1,840	26,680

S.No	Name	Designation	No. of Months	Rate of CA	Total
51	Mr. Abdul Razaq	Dresser	6	1,840	11,040
52	Mr. Altaf Bhutta	Driver	14.5	1,840	26,680
53	Mr. Said Ullah	Bearer	10	1,700	17,000
54	Mr. Imran Rehan	Driver	5	1,700	8,500
55	Mr. Riaz Khan	Driver	14.5	1,840	26,680
56	Mr. Zia Ullah	Naib Qasid	14.5	1,840	26,680
57	Mehreen	Ward Cleaner	8	1,700	13,600
58	Mr. Saif Ullah	Ward Servant	14.5	1,700	24,650
59	Mr. Tanvir Hussain Danwar	Driver	14.5	1,700	24,650
60	Mst. Atta Elahi	Dai	12.5	1,700	21,250
61	Mr. Atta Muhammad	Ward Cleaner	14.5	1,700	24,650
62	Mr. Shahzad Masih	Ward Cleaner	14.5	1,700	24,650
63	Mr. Sajid Hussain	Bearer	14.5	1,700	24,650
Total (A)					1,437,974

Table: B

(Amount in Rupees)

(B) 96 officials were drawing House rent allowance	96 Officials not paying 5% maintenance charges	217 officials were drawing Conveyance allowance	Recovery
1,161,892	58,095	5,220,000	6,439,987

Table: C

(Amount in Rupees)

Name	Designation	Month	Rate of C.A	Recovery of C.A (as per HR Data)	Recovery of HRA (as per HR Data)	Total
Dr. M. Iqbal Shah	SMO	02	5,000	10,000	0	10,000
Dr. Fozia Tahir	WMO	02	5,000	10,000	0	10,000
Nusrat Perveen	C.N	02	5,000	10,000	0	10,000
Shazia Nawaz	C.N	09	5,000	45,000	3,636	48,636

Name	Designation	Month	Rate of C.A	Recovery of C.A (as per HR Data)	Recovery of HRA (as per HR Data)	Total
Tasswar Sultana	L.H.V	02	2,720	5,440	0	5,440
Zahoor Ahmad	Dispenser	12	1,840	23,920	11,460	35,380
Qamar Zaman -uz-	Dispenser	03	1,840	5,520	3,438	8,958
Muhammad Habib	Dispenser	12	1,840	23,920	13,377	37,297
Bushra Naseem	L.H.V	12	1,840	23,920	14,898	38,818
Muhammad Sarwar	Ward Cleaner	02	1,700	3,400	0	3,400
Kalsoom Bibi	Ward Servant	12	1,700	22,100	11,583	33,683
Safia Noreen	Mid Wife	06	1,700	11,900	4,860	16,760
Tasleem Akhtar	Mid Wife	03	1,700	6,800	1,944	8,744
Sharif Akhtar	Ward Cleaner	06	1,700	11,900	4,455	16,355
Iram Saleem	Mid Wife	06	1,700	11,900	4,860	16,760
TOTAL (C)						300,231

Table: D

Name	Designation	Period		Days	CA	HSRA	Total
		From	To				
Ms. Sheeba Tabassum	LHV	2/5/2014	21-05-14	19	2,720	1,353	2,580
Ms. Sumaira Faiz	Charge Nurse	1/4/2014	29-06-14	104	5,000	1,818	23,636
		4/12/2013	17-12-13				
Ms. Sajida Parveen	Charge Nurse	1/11/2013	31/01/2014	90	5,000	1,818	20,454
Mr. M. Arif Hashmi	Ward Servant	14-09-13	17-11-13	65	1,700	1,060	5,980
Total (D)							52,650
Grand Total (A+B+C+D) 1,437,974+5,220,000+300,231+52,650							7,010,855

Annex-G

[Para 1.2.3.5]

Illegal Grant of Time Extension & Non-Recovery of Penalty - Rs1.345 Million

(Amount in Rupees)

Sr.	Name of work	Name of Contractor	Total Cost of project (Revised TSN)	Work Oder Date	Completion Period (months)	Date of completion	Actual Date of Completion	Late period(months)months	Extension period	Date of Grant of Extension	Penalty due @ 10%	Penalty Imposed	Short Penalty
1	Establishment of new Govt. Girls P/S Amin abad Lodhran	Haji M Aziz	2,812	22.06.11	4	22.10.11	19.05.12	5	22.10.11 to 30.06.12	26.12.11	28,12.00	0	281,200
2	Const. of Up-Gradation of GPS basti Inayat Wali Tehsil Kehrorpcca	M/S Baba Fareed & Co.	4,120	29.12.09	5	28.05.10		48	29.05.10 to 31.03.14	18.06.14	41,20.00	0	412,000
3	Provision of missing facilities for Const. of 02 – Nos Addl: c/rooms with verandah,	Al-Hussain Enterprises	2,392	27.03.13	3	26.06.13	25.09.13	3	27.06.13 to 30.09.13	17.04.14	23,92.00	4750	234,450

Sr.	Name of work	Name of Contractor	Total Cost of project (Revised) TSh	Work Order Date	Completion Period (months)	Date of completion	Actual Date of Completion	Late period(months)months	Extension period	Date of Grant of Extension	Penalty due @ 10%	Penalty Imposed	Short Penalty
	rising of b/wall at H School Dhanote Kehrorpa cca												
Total											93 2,4 00	4750	927, 650

Table 2

(Amount in Rupees)

Name of Work	Date & number of time extension	Period of time extension	Total days delayed	Fine Imposed	fine should be Imposed	Short Penalty	Remarks
Provision of missing facilities for Const. of 02 –Nos Addl: c/rooms with verandah and B/wall at GGPS Chak No.303/WB Thesil Dunyapur	08.10.13	26.05.13 to 30.06.13	35	500	17,500	17,000	Handed over 16.08.13
Provision of missing facilities for Const. of 02 –Nos Addl: c/rooms at Govt. Elementary School chak 344/WB Dunyapur	2304,27.06.13	18.05.13 to 15.07.13	58	2,000	116,000	114,000	
Provision of missing facilities for Const. of 02 –Nos Addl: c/rooms with gate and gate	116,17.08.13	18.06.13 to 30.06.13	13	1,000	13,000	12,000	

Name of Work	Date & number of time extension	Period of time extension	Total days delayed	Fine Imposed	fine should be Imposed	Short Penalty	Remarks
pillars at GPS Gulzar Pur Dunyapur							
Provision of missing facilities for Const. of B/Wall, const. of Gate & Gate Pillar, toilet block Goldmatic Pump G-II with Water Tank at Govt. Muslim Public High School Chak 363/WB Dunyapur	4727,18.06.14	18.06.13 to 15.07.13	28	1,000	275,200	274,200	TS Rs 2.752 million, extension was granted and penalty was imposed on the basis of late submission of application. So max penalty should have been imposed
Total						417,200	
Total						1,344,850	